

## Subsequent Injury Fund

### FY 2018 Budget Hearing Testimony

House Appropriations Committee  
Public Safety Administration Subcommittee  
121 House Office Building  
Annapolis, MD 21401  
February 8, 2018

Senate Budget and Taxation Committee  
Public Safety, Transportation, and Environment Subcommittee  
Suite 3 West, Miller Senate Office Building  
Annapolis, MD 21401  
February 12, 2018

The Subsequent Injury Fund is an independent agency, created under Section 802 of the Maryland Annotated Code. The Fund was created to encourage the hiring of workers with pre-existing disabilities by assuming financial responsibility for a permanent impairment due to an accident, disease or congenital condition that is, or is likely to be, a hindrance to employment when combined with the effects of a subsequent compensable job related accident, personal injury or occupational disease.

The Subsequent Injury Fund annual operating budget and benefit payments are exclusively funded from a 6.5% assessment on awards passed by the Maryland Workers' Compensation Commission against employers or insurers for permanent disability or death and amounts payable by employers or insurers under settlement agreements.

The fiscal 2017 closing Subsequent Injury Fund balance was \$90,670,459.00. This represents a one year 6.3% balance increase. The 2018 fiscal year closing balance is currently estimated to be \$95 million.

Improvements to SIF accounting department and case control electronic data collection and retention systems since a 2011 actuarial study contributed to a more detailed and accurate FY 2016 analysis.

Subsequent Injury Fund fiscal 2017 assessments exceeded fiscal 2016. However, the most recent March 2016 actuarial study concluded that the Fund had an unfunded liability of

**Subsequent Injury Fund Budget Testimony (page 2)**

approximately \$181.2 million (discounted at three percent). The current unfunded liability represents a 29 percent decrease from the June 2011 actuarial study. The actuary concluded that the current 6.5% assessment rate remain unchanged with formal reassessment in four to five years.

The SIF concurred with the actuary recommendations. Monthly assessment collections and benefit payments in relation to the reserve balance are closely monitored. The unfunded loss liability and assessment rate will be addressed during the next actuary study, scheduled for FY 2019. A system is in place for cross-monitoring of awarded claims data accuracy by members of the fiscal and claims departments. The SIF updated case control system includes the ability to capture statistics for the impleaded but not awarded claim data file.

The Department of Legislative Services, Office of Legislative Audits conducted a fiscal compliance audit of the Subsequent Injury Fund for the period beginning October 29, 2013 and ending November 13, 2016.

The SIF has taken the indicated actions in response to the five audit findings.

**Finding 1:** The SIF did not ensure claim payments agreed with amounts awarded by the Workers' Compensation Commission, resulting in potential overpayments going undetected.

**SIF Action to Finding 1:** Beginning 6/5/2017, SIF Claims Department personnel began reviewing a new electronically generated report detailing all claimant disbursement transactions for the previous week. A second report is reviewed that identifies changes in the current bi-weekly payments compared to the last. This new process confirms compliance with payment changes ordered by the WCC and identifies any erroneous or unauthorized transactions. A review of all recurring payments has been initiated and the results are recorded. Identified overpayments are forwarded to the Legal Department for presentation to the SIF Board in advance of recovery action.

**Finding 2:** SIF did not always pursue recovery of claim payments improperly disbursed to deceased individuals.

**SIF Action to Finding 2:** A checklist procedure has been initiated detailing step-by-step actions to be performed by specific SIF personnel to immediately cease all further payments, recovery

**Subsequent Injury Fund Budget Testimony (page 3)**

outstanding payments that have not been presented for payment and document all collection activity. A plan is in place for timely recovery pursuit of funds disbursed to deceased beneficiaries, including legal action and CCU referral when necessary.

**Finding 3:** SIF did not ensure that all assessments were recorded in its accounts receivable system and did not conduct independent reviews of adjustment to these accounts. Additionally, SIF did not properly separate certain accounts receivable and cash receipts functions.

**SIF Action to Finding 3:** A procedure to review assessment awards on a daily basis has been implemented. Discrepancies are investigated and resolved on a weekly basis. Proper separation of duties has been implemented and a modification to accounting department electronic systems has automated the adjustment process. The separation of accounts receivable and cash receipts functions among existing personnel has been implemented.

**Finding 4:** SIF did not document its efforts to collect delinquent assessment accounts and did not refer all delinquent accounts the State's Central Collections Unit.

**SIF Action to Finding 4:** The Accounts receivable application has been modified to identify uncollected invoices. A formal delinquent accounts receivable collection plan, in accordance with State regulations, is in place.

**Finding 5:** SIF did not have adequate procedures in place over processing assessment payments.

**SIF Action to Finding 5:** Assessment collections to a bank via a Baltimore Post Office Lockbox is in place.

The Subsequent Injury Fund is pleased to report that the OLA IT audit resulted in no findings.

Respectively submitted,  
Edgar G. Dodd, III  
Director  
Subsequent Injury Fund

**SUBSEQUENT INJURY FUND BALANCE**

|                                     | FY 2013       | FY 2014       | FY 2015       | FY 2016       | FY 2017       | FY 2018 EST.  | FY 2019 EST.  |
|-------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| <b>Beginning Balance</b>            | \$ 78,107,299 | \$ 80,989,370 | \$ 81,243,776 | \$ 82,185,258 | \$ 85,259,943 | \$ 90,670,459 | \$ 95,025,459 |
| Adjustment: Fixed Assets Sold       | 0             | 0             | 0             | 4,415         | 213           | 0             | 0             |
| <b>Adjusted Beg. Balance</b>        | 78,107,299    | 80,989,370    | 81,243,776    | 82,189,673    | 85,260,156    | 90,670,459    | 95,025,459    |
| <b>Revenue:</b>                     |               |               |               |               |               |               |               |
| 6.5% Award Assessments              | 28,115,086    | 26,538,988    | 26,229,916    | 26,177,572    | 26,274,282    | 26,500,000    | 26,500,000    |
| Investment Income                   | 694,928       | 831,900       | 849,201       | 866,363       | 1,299,577     | 1,200,000     | 1,200,000     |
| Recovery of Benefits                | 14,413        | 53,529        | 50,856        | 4,682         | 24,523        | 0             | 0             |
| CCU Collections                     | 17,438        | 330           | 2,992         | 27,727        | 9,968         | 0             | 0             |
| <b>Total Revenue</b>                | \$ 28,841,863 | \$ 27,424,747 | \$ 27,132,966 | \$ 27,076,344 | \$ 27,608,350 | \$ 27,700,000 | \$ 27,700,000 |
| <b>Expenditures:</b>                |               |               |               |               |               |               |               |
| Benefit Payments                    | 23,905,002    | 25,077,393    | 23,996,970    | 21,703,105    | 19,894,415    | 21,000,000    | 21,000,000    |
| Agency Operating Expenses           | 2,052,404     | 2,092,949     | 2,194,514     | 2,306,317     | 2,303,632     | 2,345,000     | 2,347,000     |
| <b>Total Expenditures</b>           | \$ 25,957,406 | \$ 27,170,342 | \$ 26,191,484 | \$ 24,009,423 | \$ 22,198,047 | \$ 23,345,000 | \$ 23,347,000 |
| Excess of Revenue over Expenditures | 2,884,458     | 254,406       | 941,482       | 3,066,922     | 5,410,303     | 4,355,000     | 4,353,000     |
| Sub-program Adjustment              | 0             | 0             | 0             | 3,349         | 0             | 0             | 0             |
| <b>Ending Balance</b>               | \$ 80,991,757 | \$ 81,243,776 | \$ 82,185,258 | \$ 85,259,943 | \$ 90,670,459 | \$ 95,025,459 | \$ 99,378,459 |

SUBSEQUENT INJURY FUND BALANCE

|                                     | FY 2011       | FY 2012       | FY 2013       | FY 2014       | FY 2015       | FY 2016       | FY 2017       | FY 2018 EST.  | FY 2019 EST.  |
|-------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| <b>Beginning Balance</b>            | \$ 70,754,896 | \$ 73,025,353 | \$ 78,107,299 | \$ 80,989,370 | \$ 81,243,776 | \$ 82,185,258 | \$ 85,259,943 | \$ 90,670,459 | \$ 95,025,459 |
| Adjustment: Fixed Assets Sold       | 0             | 0             | 0             | 0             | 0             | 4,415         | 213           | 0             | 0             |
| <b>Adjusted Beg. Balance</b>        | 70,754,896    | 73,025,353    | 78,107,299    | 80,989,370    | 81,243,776    | 82,189,673    | 85,260,156    | 90,670,459    | 95,025,459    |
| <b>Revenue:</b>                     |               |               |               |               |               |               |               |               |               |
| 6.5% Award Assessments              | 22,878,467    | 28,434,602    | 28,115,086    | 26,538,988    | 26,229,916    | 26,177,572    | 26,274,282    | 26,500,000    | 26,500,000    |
| Investment Income                   | 1,433,553     | 828,182       | 694,928       | 831,900       | 849,201       | 866,363       | 1,299,577     | 1,200,000     | 1,200,000     |
| Recovery of Benefits                | 55,352        | 38,111        | 14,413        | 53,529        | 50,856        | 4,682         | 24,523        | 0             | 0             |
| CCU Collections                     | 98,346        | 54,124        | 17,438        | 330           | 2,992         | 27,727        | 9,968         | 0             | 0             |
| Reimbursable Income                 | 60,000        | 0             | 0             | 0             | 0             | 0             | 0             | 0             | 0             |
| <b>Total Revenue</b>                | \$ 24,525,718 | \$ 29,355,019 | \$ 28,841,863 | \$ 27,424,747 | \$ 27,132,966 | \$ 27,076,344 | \$ 27,608,350 | \$ 27,700,000 | \$ 27,700,000 |
| <b>Expenditures:</b>                |               |               |               |               |               |               |               |               |               |
| Benefit Payments                    | 20,238,102    | 22,311,294    | 23,905,002    | 25,077,393    | 23,996,970    | 21,703,105    | 19,894,415    | 21,000,000    | 21,000,000    |
| Agency Operating Expenses           | 2,011,821     | 1,960,584     | 2,052,404     | 2,092,949     | 2,194,514     | 2,306,317     | 2,303,632     | 2,345,000     | 2,347,000     |
| <b>Total Expenditures</b>           | \$ 22,249,923 | \$ 24,271,878 | \$ 25,957,406 | \$ 27,170,342 | \$ 26,191,484 | \$ 24,009,423 | \$ 22,198,047 | \$ 23,345,000 | \$ 23,347,000 |
| Excess of Revenue over Expenditures | 2,275,795     | 5,083,141     | 2,884,458     | 254,406       | 941,482       | 3,066,922     | 5,410,303     | 4,355,000     | 4,353,000     |
| Sub-program Adjustment              | 0             | 0             | 0             | 0             | 0             | 3,349         | 0             | 0             | 0             |
| <b>Ending Balance</b>               | \$ 73,030,691 | \$ 78,108,494 | \$ 80,991,757 | \$ 81,243,776 | \$ 82,185,258 | \$ 85,259,943 | \$ 90,670,459 | \$ 95,025,459 | \$ 99,378,459 |